



Potential lives saved by replacing coal with solar photovoltaic electricity production in the U.S.



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ABSTRACT

Poor air quality from coal combustion adversely impacts human health including mortality and morbidity effects on respiratory, cardiovascular, nervous, urinary, and digestive systems. However, the continued use of coal are no longer necessary to provide for society's electrical needs because of advances in solar photovoltaic (PV) technology. In order to inform health policy this paper reviews the data for quantifying the lives saved by a replacement of U.S. coal-fired electricity with solar PV systems. First the geospatial correlation with coal fired power plants and mortality is determined for the U.S. at the state level. Then, current life cycle mortality rates due to coal combustion are calculated and current energy generation data is collated. Deaths/kWh/year of coal and PV are calculated, and the results showed that 51,999 American lives/year could be saved by transitioning from coal to PV-powered electrical generation in the U.S. To accomplish this, 755 GW of U.S. PV installations are needed. The first costs for the approach was found to be roughly \$1.45 trillion. Over the 25 year warranty on the PV modules the first cost per life saved is approximately \$1.1 million, which is comparable to the value of a human life used in other studies. However, as the solar electricity has value, the cost per life is determined while including the revenue of the solar electric generation using a sensitivity analysis on the value of the electricity. These results found that for most estimations of the value, saving a life by offsetting coal with PV actually saved money as well, in some cases several million dollars per life. It is concluded that it is profitable to save lives in the U.S. with the substitution of coal-fired electricity with solar power and that the conversion is a substantial health and environmental benefit.

1. Introduction

Coal combustion for electrical generation not only contributes to high levels of carbon dioxide emissions [1–3] with the concomitant climate disruption [3–6], but also to conventional air pollution [5,7]. Coal fired electrical power plants released 23% of air pollutants [8] and the largest contributors to U.S. carbon dioxide emission is electrical generation (31%) [9]. While coal use is declining due to natural gas resources and renewable energy growth [10], coal combustion still accounts for roughly 30–40% of U.S. carbon dioxide pollution, contributing to ever-expanding climate change [3,12]. Air pollutants are classified into four groups: gaseous, persistent organic, heavy metals, and particulate matter [11]. The literature shows a positive correlation between mortality and morbidity due to outdoor air pollution [12–15]. Specifically, it is well established in the historical and current literature that coal combustion results in emissions of carbon dioxide, methane (gaseous pollutants), particulate matter,

nitrogen and sulfur oxides (gaseous), and mercury (heavy metal) [2,4,7,12,16–19]. A review of poor air quality from coal combustion is shown in Table 1. Poor air quality from coal is well known to adversely affect human health including: mortality and morbidity effects on respiratory, cardiovascular, nervous, urinary, and digestive systems. This paper will focus on a review of the mortality due to emissions from coal-fired electrical generation.

A full life cycle accounting of coal reveals an estimated \$523.3 billion in damages (including social and environmental externalities), which is roughly \$0.27/kW h generated [7]. Thus, the externalities of coal-fired electricity are more than double the average cost of residential electricity in the U.S. of \$0.12/kW h [21]. Although coal is detrimental in all stages of its life cycle, combustion is the stage with the heaviest health burden [16] in the form of mortality and morbidity effects due to outdoor air pollutants/emissions (see Table 1).

Most research devoted to addressing issues of coal degraded air quality has focused on mitigation of coal plant emissions using

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Table 1
Major health effects from coal combustion emissions.

	Medical condition	Estimated affected individuals ^a	Coal emissions responsible
Respiratory	Asthma	22.9 million	NOx, PMx ^a
	Chronic obstructive Pulmonary Disease	12.1 million	NOx, PMx
	Lung cancer	159,217 ^a	PMx
Cardiovascular	Heart attack	7.9 million	PMx
	Congestive heart Failure	5.7 million	PMx
	Ischemic stroke	104,000	NOx, PMx, SO ₂
Neurological	Developmental delays	637,233	Mercury ⁷⁰

^a Estimated affected individuals include both mortality and morbidity rates. PMx (particulate matter) encompasses particulate matter size between 2.5 and 10 µm. NOx (nitrogen oxide) [3,11–13,20].

regulations and mechanisms such as cap and trade through permits [22], which are vigorously opposed by the coal industry [23]. These mechanisms decreased some gaseous pollutants by targeting sulfur and nitrogen oxides through a cap and trade regulatory policy [24]. Particulate matter (absorbed through inhalation and ingestion) and carbon dioxide (impacts climate processes) continue to pose severe risks [17,25]. Particulate matter is directly linked to increased mortality due to lung cancer and respiratory disease [12,26].

Fortunately, the continued use of coal and the required complicated emissions controls are no longer necessary to provide for society's electrical needs because of advances in renewable energy sources such as solar photovoltaic (PV) technology [1,4,27]. PV produces no emissions or generate liquid or solid wastes during use and has a well-established environmentally-friendly ecological balance sheet [28–33]. The environmental benefits of PV are found in net energy studies [28], life cycle analysis studies [29,32], emission studies from PV [30], sustainability indicators [31] and when compared to other energy sources [33]. Integrating rooftop solar has potential to provide 39% of the total U.S. electrical generation [34] and with the potential to build solar farms on unused tracks of land [35], transitioning to solar PV has potential to replace coal as an energy source entirely [36,37]. Thus, by replacing coal-fired electricity with PV-generated electricity there is an expected decrease in air and waste emissions (e.g. greenhouse gases and air pollution particulates) that affect overall air quality and would be expected to improve human health. However, how significant this health impact would be is not known.

In order to inform health policy the objective of this review is to evaluate past research to quantify the American lives saved by a complete elimination of the domestic coal industry with the scale up of solar PV systems. First the geospatial correlation with coal fired power plants and mortality is determined for the U.S. at the state level. Then, current life cycle mortality and morbidity rates due to coal combustion are reviewed and current energy generation data is used to determine the current lives saved by PV and the increase in U.S. PV installations to replace coal-fired electrical generation entirely. Then, American deaths/kWh of coal and PV per year are calculated, enabling health policy analysts to determine the number of lives currently saved by existing PV production and the potential for eliminating all premature deaths from coal combustion in the U.S. The first cost for the approach is calculated per lives saved over the life time of the PV systems. Finally, the cost per life is determined while including the revenue of the solar electric generation using a sensitivity analysis on the value of the electricity. Public health impact results and policy interventions are discussed.

2. Methods

Coal-fired electricity emissions [38] were geolocated in the U.S to illustrate the geospatial relationship between coal emissions related mortality. Two shapefiles were obtained from the ArcGIS database to analyze current air pollution due to coal-fired electrical production in the United States: (1) a shapefile of the U.S. [39], and (2) a shapefile of the current U.S. coal electrical plants [40]. This data was then transcribed on a map utilizing ArcMap 10.3.1 to indicate potential areas for PV penetration. Then annual mortality due to coal emissions per 100,000 people was added to the map [41].

Total U.S. electrical generation was obtained to quantify the percentage of kWh produced by coal and solar PV in the U.S. [42]. Current U.S. solar penetration data was obtained to provide for the baseline of PV lives saved now and in order to calculate the amount of PV needed to replace coal-fired electrical generation entirely. Current solar PV penetration has reached roughly 27.4 GW [43]. This aggregate of solar PV produces 2.32×10^7 kW h/year [44].

In order for PV to completely eliminate coal, the total DC rated power of PV needed, S_T , is calculated as follows:

$$S_T = \frac{C_T}{(I \times 365)} * 10^{-6} \quad [\text{GW}] \quad (1)$$

where C_T is the total amount of coal-fired electricity produced per year (1.32×10^{12} kW h/year) [45], and I , which is measured in kWh/m²/day, is the population weighted average U.S. peak sun hours per day that represents solar flux for solar PV generation and is determined by:

$$I = \sum_{s=1}^{50} \frac{(P_s I_s)}{P_T} \quad [\text{kWh/m}^2/\text{day}] \quad (2)$$

where P_s is the 2015 population of each state [46], I_s is the average solar flux in each state [47], and P_T is the total 2015 U.S. population [40]. It was found to be 4.79 kW h/m²/day.

There is a rich history of mortality studies on energy sources. The contribution to mortality was quantified utilizing a review of the secondary sources for coal [13,14,48–50] and PV [29,32,51,52]. A quantification of emissions throughout the entire life cycle of coal was necessary to determine the average U.S. number of premature deaths per year, F_c . The coal-fired electricity life cycle is divided into four components: extraction, transport, processing, and combustion [7]. The solar-photovoltaic system life cycle is divided into 5 components: mining, purification, manufacturing, operation, and recycling [30]. Waste, in the form of emissions, is calculated at each stage of the technologies life cycle and is aggregated.

Thus, the electricity generation death rate for coal, r_c is given by:

$$r_c = \frac{D_{TC}}{C_T} \quad [\text{American deaths/kWh/year}] \quad (3)$$

where D_{TC} is the total number of deaths due to coal fired electrical emissions, which is 52,000/year [53].

The electricity generation death rate for solar photovoltaic technology, r_{PV} , is given by:

$$r_{PV} = \frac{D_{TPV}}{E_{TPV}} \quad [\text{U.S. deaths/kWh/year}] \quad (4)$$

where the total energy generated by PV, E_{TPV} is 2.32×10^7 kW h/year [44] or 2.65×10^{-3} GW-yr/year, where the GW-yr is a unit of energy. The total deaths per year due to PV is more challenging to determine. For thin film amorphous silicon PV the value is currently zero based on the limited number of cases in the U.S. Environmental Protection Agencies Risk Management Program database [29]. The actual values of deaths from other PV materials is similarly not available. To remain conservative, the values for crystalline silicon-based PV (both mono- and multi-crystalline silicon) were based on the crystal silicon (c-Si)-based semiconductor

industry. This assumption is reasonable because both the semiconductor industry and the PV industry are dominated by the processing of silicon materials [54]. c-Si-base solar cells can be fabricated via a chemical route (quartz, carbothermic reaction, chemical purification and then wafer and cell production) or a metallurgical route (quartz, carbothermic reduction, metallurgical purification and then wafer and cell production). Up to the wafer stage the processing is identical for both industries with the semiconductor industry refining the silicon only to a higher purity for wafers. In addition, many of the processes for cleaning are used by both industries as well (e.g. the use of four step RCA clean using water, ammonium hydroxide, and hydrogen peroxide (5:1:1); aqueous hydrofluoric acid (1:50 or 1:100); water, hydrochloric acid and hydrogen peroxide (6:1:1); and deionized water). For device fabrication the doping processes are also the same (e.g. p doping boron with and n doping with phosphorus). The steps to form a transistor in the semiconductor are different from a p-n junction PV device, however, they result in the deposition of relatively small amounts of other materials (e.g. gate oxides and contacts). Thus, the deaths for c-Si-based PV will be estimated from the values of material used weighted number of deaths from chemical accidents in the larger chemical industry involving listed hazardous substances that are also used in solar cell or PV module manufacturing (e.g. SiHCl_3 and SiH_4 for silicon processing AsH_3 , PH_3 , and B_2H_6 for doping, and HF and HCl for cleaning). This provides less than 10^{-4} deaths per GW yr, which is far safer than coal [29,32]. The D_{TPV} , deaths per year from PV, is currently amounts to 2.648×10^{-7} deaths/year (e.g. far less than 1).

The total lives (L) saved per kWh of solar PV electricity production offsetting coal-fired electrical generation is given by:

$$L = r_c - r_{\text{PV}} \quad [\text{U.S. lives saved/kWh}] \quad (5)$$

Utilizing current industrial PV costs, P, of \$1.92/W [55], the first cost per life, C_{FL} , saved by purchasing a PV system to offset coal use nationally is calculated as follows:

$$C_{\text{FL}} = \frac{\left[\left(S_T \times 10^9 \frac{\text{W}}{\text{GW}} \times P \right) \right]}{(l_{\text{pv}} \times F_c)} \quad [\text{First cost \$ invested/U.S. lives saved in PV lifetime}] \quad (6)$$

where $S_T \times 10^9$ is total solar in GW converted to W, and F_c represents the number of fatalities due to coal combustion emissions per year and l_{pv} is the lifetime of the PV. However, unlike conventional health policy interventions that only have a first cost, this policy would also generate revenue, which must be taken into account, which allows for a cost per life, C_L , over a specific period, T:

$$C_L(T) = \frac{\left[\left(S_T \times 10^9 \frac{\text{W}}{\text{GW}} \times P \right) - (C_T \times T \times v) \right]}{(T \times F_c)} \quad [\$/\text{U.S. lives saved over T years}] \quad (7)$$

where v is the \$/kW-h of the PV generated electricity replacing all of coal. A sensitivity analysis is run on v and to avoid complications the energy cost escalation rate is assumed to track with inflation.

3. Results

There is a clear correlation between annual mortality due to coal emissions and the geographic locations of coal fired power plants in the U.S. as can be seen in Fig. 1. Dense regions of mortality are correlated with high coal-fired electrical emissions in the central and northeast of the U.S. Emissions from coal-fired electricity total 1.57×10^9 million metric tons in 2013 [9].

Using Eqs. (1) and (2), to completely replace coal-fired electricity would require 755 GW of solar PV. As the death rate from coal is 3.9393939×10^{-8} deaths/kW h from Eq. (3) and that of PV is 1.14×10^{-7}

¹⁴ deaths/kW-h from Eq. (4). It is clear that from a human mortality standpoint PV is far safer than coal produced electricity. This is quantified in Eq. (5), which provides 3.9393927×10^{-8} lives saved per kW-h as the respective death rates are 6 orders of magnitude larger for coal than PV. If the entire U.S. coal fired electricity production were switched to PV production. This would result in 51,999 American lives saved per year.

Installing 755 GW of PV in the U.S. at \$1.92/W [56], would cost the U.S. roughly \$1.45 trillion dollars. Following Eq. (6) and using a 25 year warranty on the PV modules as the lifetime this results in a first cost per American life saved of roughly \$1.1 million per life. However, there are several complicating factors, first the output efficiency of PV modules degrades with time. For most technical studies this has been shown to be 0.5% per year degradation rate or less and that is what is used in PV economic studies [57]. The warranty for PV and its effective lifetime is set at 25 years, although it is clear the real lifetime of the PV would be much greater than that. In general the 25 year warranty for PV guarantees the PV power is performing at 80% of the initial rated power or better. Thus, to remain conservative these factors both decrease and increase cost per life respectively, they have been assumed to roughly cancel out and be ignored. The far more important complicating factor of using PV replacement of coal as a public health policy measure is the value of PV-generated electricity. Using 25 years again and Eq. (7) the cost per life varies substantially depending on the value assigned to the electricity as seen in Table 2, which ranges from over \$1.1 million per life saved if the electricity has no value, through coal generation with zero value placed on externalities [57], and net metering through various scenarios [58], the calculated value for solar [59] to -\$4.6 m per life saved if the residential retail rate is used in an isolated rural community [60].

4. Discussion

Although, Fig. 1 illustrates areas of high emissions due to coal production, it is important to note that air pollution can be dispersed through the air and affect regions at large distances from the source [5,15]. Carbon dioxide indirectly results in premature death due to climate change events and according to WHO analyses, climate change is expected to cause 250,000 additional deaths per year between 2030 and 2050 [3,64]. Decreases in sulfur dioxides results from burning “clean coal”, washing coal, and utilizing scrubbers to chemically remove sulfur dioxide from coal burning smokestacks, resulted in decreasing sulfur dioxide levels from 15.7 m tons in 1990 to 10.2 m tons in 2005 [61]. This was completed through cap and trade-based policy. The EPA issued control standards under clean air act, which includes NO_x , SO_2 , and $\text{PM}_{2.5}$. Decreases in particulate matter may not be correlated with decreased mortality as there is no well-defined safe threshold for particulate matter [12]. Particulate matter made up of smaller particles, which travel deep into respiratory tract and become lodged permanently [62]. Thus, despite improvements coal emissions remain a significant threat to mortality rates in the U.S. This paper found that a large number of premature deaths, about 52,000 in the U.S. due to coal-fired emissions during electrical generation, could be eliminated by a conversion to PV-based electrical generation.

To accomplish this national health benefit the amount solar PV needed to mitigate premature death due to coal-fired electrical production was 755 GW. 755 GW is a significant increase over current U.S. PV penetration levels (27.4 GW). Thus, only 3.6% of the PV necessary to prevent the current life loss from coal pollution is available. It should also be pointed out that there are some lifecycle emissions from PV [7,30,51,63]. However, the full life cycle of PV produces a fraction of the carbon dioxide equivalent emissions when compared to coal [30,64,65]. Air pollution throughout full life cycle of PV tends to vary with materials used during manufacture and mining [63], however, the negative environmental impacts of PV generally involve accidental operation error [66,67]. In summary, the substitution of coal-fired electricity with solar power is a substantial health and environmental benefit and clear path towards a more sustainable state [27].

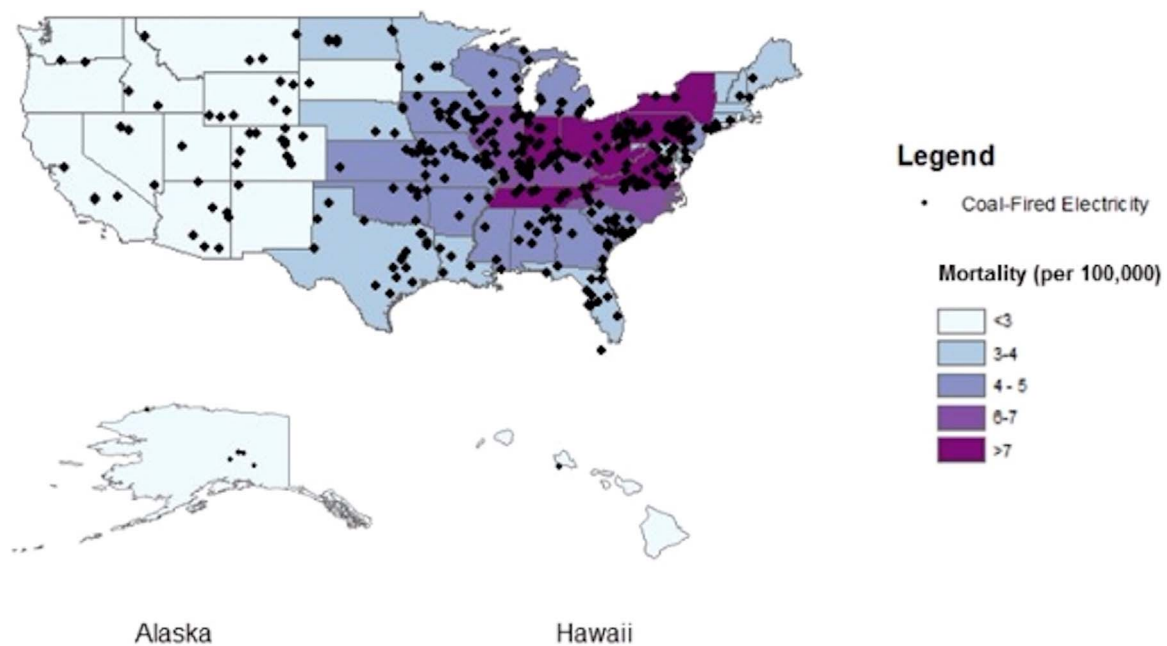


Fig. 1. Coal fired electricity facilities located in the U.S. and the annual mortality due to coal emissions per 100,000 people in each U.S. state.

Table 2

The Value of solar PV-generated electricity and the impact on the cost per life saved.

Method of valuing solar electricity	US\$/kWh	Solar PV US\$ value/year	Cost per Life (US \$/life)
No value	0	0	\$1,115,076
Coal generation only [57]	\$0.0323	$\$4.26 \times 10^{10}$	\$295,153
Net metering industrial [58]	\$0.068	$\$8.98 \times 10^{10}$	-\$611,077
Net metering commercial [58]	\$0.1050	$\$1.39 \times 10^{11}$	-\$1,550,308
Net metering residential [58]	\$0.1261	$\$1.66 \times 10^{11}$	-\$2,085,923
Value of Solar Minnesota [59]	\$0.145	$\$1.91 \times 10^{11}$	-\$2,565,693
Net metering Houghton, MI [60]	\$0.2273	$\$3.00 \times 10^{11}$	-\$4,654,847

This study made several estimations to obtain these values, which should be pointed out. First, the population weighted average of solar flux was used to determine the energy generation rather than a detailed analysis of the geographic variation of PV production potential across the U.S. For the purposes of this study the error introduced with this method is small, but more detailed studies on both the rooftop PV potential [68–70] and the solar farm [35] and even agrivoltaic [71,72] potential, would provide a more granular (e.g. including shading losses) estimates for decision makers (e.g. at the state or community level). Second, the premature deaths from coal related emissions are actually conservative. This study provided analyses of only the combustion step in coal electrical generation in the United States. To capture the full scope of mortality rates in the U.S., analyses must be expanded to include the full life cycle of coal; this includes sectors other than electrical (industry, manufacture of synthetic fuel, or manufacturing steel) that utilize coal. Other externalities exist for coal, including land use, water pollution, natural resource depletion, habitat destruction [73]. These uncertainties must be quantified for both coal and solar PV to determine accurate measure of lives saved by replacing one electrical generation source for another. However, it is clear from the results that the potential American lives at stake, which can be saved by a policy intervention is warranted that encourages more rapid deployment of PV.

Performing a similar analysis at a global scale could be of use to policy makers and the United Nations to satisfy Sustainable Development Goal #7: Ensure access to affordable, reliable, sustainable, and modern energy for all [74], while significantly reducing global lives sacrificed to current coal combustion. Current global outdoor air pollution is concentrated in developing nations due to continued increase of coal use [18]. As a result, larger mortality rates of developing nations are expected to continue [12,48]. The World Health Organization estimates 7 million deaths per year due to air pollution (of these 2.6 million are linked to outdoor air pollution), making it the single largest environmental risk today [75]. Air pollution related mortality outweighs global car accidents (1.3 million people [76]) by a factor of five and natural disasters by a factor of 28 (mortality ranging from 20,000 to 250,000 people depending on the year) [77]. It can thus be assumed that the deaths per unit energy will be even more extreme on the global scale as the U.S. environmental protection standards are more advanced than much of the world. In addition, this does not take into account the potential premature deaths aggravated by climate change for which the Intergovernmental Panel on Climate Change (IPCC) already recommends immediate action to reduce emissions by 2050 [78].

To meet the health-related demand of eliminating coal pollution with solar power in the U.S., \$1.45 trillion dollars would need to be invested in new PV generation. This is the total cost to save all future lives in the U.S. from coal-related electricity over the next twenty-five years. Even with no value the cost per life is only \$1.1 m, which is on the lower end of the values normally ascribed to human life (between \$1 and \$9 million) [79–81]. However, unlike other health policy interventions, which only cost money up front [82], PV replacement of coal production also has the potential to generate significant revenue as shown in the third column of Table 2. Table 2 provides a sensitivity analysis on the value of the solar electricity, which is currently under intense debate in the electrical industry. PV is inherently distributed so using the centralized coal value of electricity of \$0.03/kWh is misleadingly pessimistic. In most of the U.S. PV is currently net metered making the values between \$0.06 and 0.12/kWh more realistic. As can be seen in Table 2, all of these values actually have a net economic benefit for saving lives from only the value of electricity. There has also been a strong case made [59] that net metering actually represents a subsidy to electric utilities as the value of solar can be

higher (e.g. \$0.14/kW h in Minnesota). When looking at the potential for isolated communities to adopt solar the current high costs of electricity turn the potential economic savings per life save truly substantial. As technology has progressed to such a point that PV, battery and cogen units can displace the use of the grid in even the most extreme circumstances [83–86], these levels of savings are possible for the small populations living in such regions [60]. The use of PV to offset coal-fired electricity compares exceptionally favorably to more conventional forms of health policy interventions, the best of which (e.g. helping children in developing nations [87]) still costs a few thousand per life rather than conserving money.

The results clearly show, premature deaths due to anthropogenic effects (coal combustion and pollution) can be mitigated through anthropogenic efforts (PV electrical energy conversion). Policies can be developed at many scales (international, federal, state, and local levels) to contribute to the concerted climate change mitigation efforts. There are several policy interventions that could accelerate PV adoption: 1) Effective renewable portfolio standards (RPS) programs [88] and Mandatory Green Power Option (MGPO) [89] can be implemented at the state level. As air pollution is not limited to state boundaries, as is shown in Fig. 1, requiring states to design RPS programs would decrease emissions from electrical generation. Federal agencies, such as the EPA, can strengthen particle pollution standards, which can indirectly lead the electrical industry to adopt renewable energy generation systems [90,91]. An alternative strategy includes instituting state taxes or carbon trading mechanisms [92,93] on coal usage. States and industries that continue coal usage would pay higher taxes to internalize environmental and health effects. EPA regulations such as Mercury and Air Toxics Standards, are responsible for the decommissioning of 72 GW of coal electrical generating capacity [94]; this number is expected to rise by 2020. On the other hand, increasing federal incentives for solar PV will likely result in a rapid transition to cleaner energy generation. It is important to note that a portfolio of these policy implementations will be more effective in reducing emissions and promoting renewables than any single policy or program [90]. In the context of mortality in the U.S., exploring and adapting wartime mobilization strategies [95] to a national solar PV electrical transition may provide enough emission mitigation to slow anthropogenic climate change effects.

Finally, this study has only explored the impact of coal-fired electricity conversion to solar PV on mortality. However, current air pollution costs also occur in medical costs and lost productivity. In 2010, OECD nations spent roughly \$1.7 trillion in attempts to combat and treat effects from outdoor air pollution [96]. The U.S. spends roughly \$185 billion per year on coal emission effects; these represent only health related costs [7]. California alone spent \$193 million in hospital care in 2007 due to air pollution effects [97]. It has long been established that energy policy creates horrendous public health problems and injustices [98], and this study makes clear large scale PV deployment to eliminate coal could help alleviate this historical problem. Future work can help quantify the values of these other effects from a transition from coal to solar based electrical generation.

5. Conclusions

The results of this study showed a clear geospatial correlation between coal fired power plants and mortality from air pollution is the U.S. at the state level. To reduce these deaths coal-fired electricity must be eliminated and the results showed that 51,999 American lives could be saved per year by transitioning from coal to PV-powered electrical generation in the U.S. To accomplish this, 755 GW of U.S. PV are needed and the first costs for such a national array are \$1.45 trillion. Over the 25 year warranty on the PV modules the first cost per life saved is approximately \$1.1 million, which is comparable to the value of a human life used in other studies. However, as the solar electricity has value, the cost per life for offsetting coal with PV actually saved

money as well, in some cases several million dollars per life. It is concluded that it is profitable to save lives in the U.S. with the substitution of coal-fired electricity with solar power and that the conversion is a substantial health and environmental benefit. Evolving the U.S. energy system utilizing clean, alternative technology will allow the U.S. to prevent thousands of premature deaths along with becoming a global leader in renewable technology adoption.

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