



COMMENT

Quantifying long-term risks to sea otters from the 1989 'Exxon Valdez' oil spill: Comment on Bodkin et al. (2012)

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ABSTRACT: Bodkin et al. (2012; Mar Ecol Prog Ser 447:273–287) assessed the frequency at which sea otters *Enhydra lutris* might encounter subsurface oil residues from the 'Exxon Valdez' oil spill. They concluded that a pathway exists for exposures of sea otters to residual oil in the intertidal zone, and imply that this pathway has delayed recovery of sea otters. We agree that the potential exposure pathway exists, and the Bodkin et al. (2012) estimates of the frequency of encountering subsurface oil residues (4 to 10 times per year) comport with our previously published studies (2 to 7 times per year). However, we disagree that this pathway constitutes a significant risk to sea otters. We discuss results from our quantitative ecological risk assessment using an individual-based model that specifically simulated this pathway of exposures to a population of 500 000 sea otters. This conservative model predicted that assimilated doses of polycyclic aromatic hydrocarbons in subsurface oil residues to the 1-in-1000th most-exposed sea otters would be 1 to 2 orders of magnitude below the chronic effects thresholds that we established using USEPA data and methodology. When we artificially increased the rate of encountering subsurface oil residues, it required 4 to 10 encounters per day to reach effects levels. We conclude that the subsurface oil residues from the oil spill could not plausibly be responsible for any individual- or population-level effect on the sea otters at northern Knight Island.

KEY WORDS: Sea otter · 'Exxon Valdez' oil spill · Ecological risk assessment · *Enhydra lutris* · Individual-based models

Introduction

Bodkin et al. (2012) explored the frequency at which pits that are excavated by sea otters *Enhydra lutris* while foraging for infaunal prey in the intertidal zone potentially could intersect subsurface oil residues (SSOR) remaining from the 'Exxon Valdez' oil spill. They concluded that infaunal foraging by sea otters in western Prince William Sound (PWS; Alaska), the distribution of sea otter pits in the intertidal zone, and the presence of SSOR in the vicinity of foraging areas demonstrate a potential pathway for

sea otters to be exposed to the polycyclic aromatic hydrocarbons (PAHs) in SSOR. We reached the same conclusion in Harwell et al. (2010a).

To estimate these frequencies, Bodkin et al. (2012) reported new studies that monitored the diving patterns of sea otters near northern Knight Island (NKI; an area in PWS that was heavily oiled by the spill) using 19 time-depth recorders recovered between 2003 and 2008. Additionally, in summer 2008 they surveyed the intertidal zone of soft-sediment beaches of NKI for the presence and location of sea otter pits. Their calculations resulted in a frequency of sea

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otters encountering SSOR of 10 times per year (range 2 to 24, $n = 15$) for females and 4 times per year (range listed both as 2 to 4 and 2 to 5, $n = 4$) for males. By comparison, the estimates of Harwell et al. (2010a; their Table 2) were about 2 to 7 times per year, depending on the sea otter class (7 classes of sea otters were distinguished based on age and gender); consequently, the Bodkin et al. (2012) estimates of the frequency of sea otter encounters with SSOR comport with our previously published estimates.

Thus, while we agree with Bodkin et al. (2012) about the existence of this potential exposure pathway, and while we do not dispute their methodology or their quantification of the frequency of sea otters encountering SSOR, we differ in assessing what it means simply to identify a potential pathway of exposure. We believe that this disagreement relates to an apparent misunderstanding of the concept of 'ecological risk'. Our perspectives derive from this background: We led the development of the US Environmental Protection Agency's (USEPA) ecological risk assessment framework 20 yr ago (USEPA 1992, 1998, Gentile et al. 1993), in which an exposure pathway is only the first step in characterizing ecological risk. This framework and associated guidelines have now been widely adopted throughout the federal government and in many other venues (e.g. CERN 1999, Norton et al. 2003, Cormier & Suter 2008). We first applied it to the 'Exxon Valdez' oil spill by assessing the ecological significance of remaining risks more than 15 yr after the spill (Harwell & Gentile 2006) following the methodology and criteria that we also developed for USEPA (Gentile & Harwell 1998). We qualitatively assessed the oil spill risks compared with the other major anthropogenic and natural stressors impinging on the PWS-Gulf of Alaska ecosystem (Harwell et al. 2010b), we quantified the ecotoxicological risks to sea otters from remaining oil residues (Harwell et al. 2010a, 2012), and we used the ecological risk framework to assess ecological recovery of the PWS ecosystem (Harwell & Gentile 2013, Harwell et al. 2013). Thus, our extensive experience in designing and conducting ecological risk assessments informs us that there is a great deal more to understanding risk than implied by Bodkin et al. (2012).

Risks to sea otters

Bodkin et al. (2012) implied, as the title of their article itself suggests, that the pathway for continuing exposures to SSOR has led to long-term effects on

PWS sea otters. However, having a pathway of exposure does not necessarily mean there is a significant risk; there must also be sufficient assimilated doses from the exposure pathways, as assessed against appropriate toxicity reference values, to cause ecologically significant effects. Bodkin et al. (2012) also stated that PAH exposure levels cannot be quantified, and that the biological and ecological consequences remain unknown. Again, we disagree: there is a rich history of ecological risk assessments being used to quantify exposures, project the ecological consequences, and inform ecological risk management and regulatory decision-making processes (e.g. Bartell et al. 1992, Ferenc & Foran 2000, Suter 2007, Barnthouse et al. 2008, and most issues of the journal 'Human and Ecological Risk Assessment' since its inception in 1995).

Characterizing the risk requires these steps beyond just identifying a pathway of exposure: (1) quantitatively predicting the doses of PAHs that a sea otter would assimilate per SSOR-encountering event; (2) estimating how those doses vary over the population and from that, estimating the doses that the most-exposed sea otters would experience; (3) developing the chronic toxicity reference values (TRVs) for sea otters and the PAHs based on appropriate USEPA-approved laboratory studies and methods; (4) comparing the distribution of assimilated doses against the TRVs to derive the distribution of quantitative hazard quotients (the ratio of assimilated dose to TRV); (5) from that, assessing the distribution of predicted effects on individual sea otters; and (6) extrapolating the distribution of individual-level effects to judge the potential for effects on the at-risk subpopulation. Finally, attributing putative effects on a subpopulation of sea otters to this one pathway of exposure must not only consider that specific risk picture, but also consider the range of other stressors impinging on the subpopulation to reach a conclusion of attributable risk.

We have already followed these steps to assess this specific pathway (Harwell et al. 2010a, 2012) using an individual-based model (see DeAngelis & Gross 1992, Munns et al. 2007) that we developed to quantify all plausible routes of PAH exposures of sea otters at NKI. The model is stochastic, capturing measured environmental variability for the parameters affecting exposures. By simulating 500 000 individuals in each scenario, the variability in exposures was thoroughly characterized just as the sea otters living in the NKI environment would experience it. Many sensitivity analyses were conducted to explore effects of different model parameters, model struc-

tures, and sources of uncertainty on results, and altogether >1 billion sea otter hours were simulated to capture environmental, SSOR, and sea otter variability. To provide a conservative risk assessment, we rank-ordered the assimilated doses and focused on the 99.9% quantile (1-in-1000th most-exposed) individuals, i.e. the sea otters who just happened to have the most SSOR encounters at the highest PAH concentrations.

The effects component of the risk assessment followed USEPA (2005, 2007) to establish appropriate chronic TRVs for PAH exposures. TRVs are defined as the dose from chronic exposures above which ecologically relevant effects might occur to wildlife species and below which it is reasonable to expect that such effects would not occur (USEPA 2005). We derived the no-observed-adverse-effects level (NOAEL) and lowest-observed-adverse-effects level (LOAEL) TRVs from about 40 mammalian toxicity studies in the USEPA Eco-SSL database (USEPA 2007), conservatively using the geometric 95% lower confidence limits for TRVs. Resulting exposures, characterized as assimilated doses to the 99.9% quantile most-exposed sea otters, were estimated by our base model to be ~30 to 125 times lower than the NOAEL TRV threshold and ~75 to 310 times lower than the LOAEL threshold (the range varying across the 7 modeled classes of sea otters). None of the sensitivity analyses came within an order of magnitude of the effects thresholds on even the single-most-exposed individual in the simulated population of 500 000 individuals (i.e. the 99.9998% quantile). We concluded therefore that there was no plausible risk to any individual sea otter at NKI from 'Exxon Valdez' oil residues (Harwell et al. 2010a). When we now use the version of the model that allows assignment of a specific rate of SSOR encounters, the rates estimated by Bodkin et al. (2012) result in even lower risks than projected by our base model.

We also assessed what would be required to cause population-level effects on sea otters by creating hypothetical exposure regimes of sufficient magnitude to force effects to occur (Harwell et al. 2012). Model results showed that even for the most-exposed individuals, it would take many months of continuous exposure at ~4 and ~10 pits intersecting SSOR per day for NOAEL and LOAEL TRV levels, respectively, to be reached. This rate contrasts with our base model predictions of one SSOR-intersecting pit occurring, on average, about once every 50 to 180 d, depending on the sea otter class. This illustrates just how far the SSOR-encountering rates estimated by Bodkin et al. (2012) (4 to 10 times per year compared

to 4 to 10 times per day) actually are below the rates necessary to cause any plausible effects on even the most-exposed sea otters.

We examined other quantiles of exposures, including 96%, i.e. where assimilated doses to the most-exposed 4% of the population would exceed effects thresholds. That quantile matches the rationale of Bodkin et al. (2002) (that the overall western PWS population increased at a rate of ~0.04 yr⁻¹ while the NKI subpopulation remained constant over an 8 yr period [1993 to 2001] at ~75 individuals) in concluding that the NKI subpopulation of sea otters continued to experience effects. That rate translates into a net absence of ~3 additional sea otters per year at NKI if that subpopulation were growing at the same rate as the total PWS population. Based on the 96% quantile results (see Fig. 3 in Harwell et al. 2012), it would require >25 SSOR-intersecting pits per day for such a net absence to result from SSOR toxicity, a rate that far exceeds the frequencies of 4 to 10 times per year estimated by Bodkin et al. (2012).

Bodkin et al. (2012) also presented new information on seasonality of sea otter foraging behavior, pointing out that rates may differ over the year by more than an order of magnitude between the highest (24 yr⁻¹) and lowest (2 yr⁻¹) frequencies of encountering SSOR, and suggesting that estimates that do not account for this seasonality can produce biased exposure risk. While the seasonality issue is interesting, we point out that either rate remains 2 orders of magnitude below our conservative estimates for the thresholds for effects (4 to 10 encounters per day). Thus the seasonality of foraging rates does not effectively result in any significant bias under current conditions in PWS and does not affect our conclusions.

Other data, both pre- and post-spill, on sea otter abundance at NKI and other parts of PWS are equivocal, and some authors argue that there has not been a long-term depression in sea otter subpopulation numbers at NKI caused by the oil spill (e.g. Garshelis & Johnson 2001, 2013a,b; see also Figs. 3, 6 & 7 in Bodkin et al. 2011 to judge the plausibility of an ongoing effect on the NKI subpopulation of sea otters, particularly when considering all data up to the present instead of only the selected 8 yr period). However, even if one accepts Bodkin et al.'s (2002, 2012) argument that sea otters at NKI are experiencing a subpopulation-level effect, our quantitative risk assessments indicate that such an effect could not plausibly be caused by exposures to residual subsurface oil from the 'Exxon Valdez' oil spill. While we certainly understand there are uncertainties in eco-

logical modeling (just as there are important uncertainties in laboratory and field studies), the fact that the projections from our conservative model for the highest-exposed individuals are so far below effects thresholds provides confidence in our conclusions.

Attributable risks

Bodkin et al. (2012) stated that since they established a potential pathway for SSOR exposure to sea otters, that pathway is a logical explanation for purported subpopulation effects, but this both erroneously equates exposure with risk (contrary to USEPA 1998) and erroneously presumes that 'Exxon Valdez'-derived PAH toxicity is the only stressor to consider. To the contrary, other stressors do exist in PWS (Harwell et al. 2010b). USEPA's (2010) guidance for multi-stressor environments is to establish plausible causal relationships between stressor and effects and apply abductive inference (Josephson & Josephson 1996) to identify which hypothesis best explains the available information. USEPA (2010) follows Hill's (1965) criteria as adapted for ecological issues (Fox 1991, Beyers 1998): (1) co-occurrence — an effect occurs only where and when its cause occurs; (2) sufficiency — the causal factor should be of sufficient magnitude (e.g. intensity, frequency, duration) to produce the observed effect; (3) temporality — a cause must precede its effect; and (4) coherence — the relationship between cause and effect must be consistent with scientific knowledge and theory.

In that context, consider the Bodkin et al. (2012) explanation of a putative absence of a few sea otters per year: exposure to residual PAHs from an oil spill that happened more than 2 decades previously. However, those PAHs are in mostly inaccessible, buried deposits of oil residues that occur almost solely where sea otters do not dig for clams. There are 2 reasons for this: (1) only ~12% of SSOR was found to occur in the lower intertidal zone (Short et al. 2006), the only intertidal zone where sea otters actually forage for infauna (Dean et al. 2002, Bodkin et al. 2012), even though the probabilities of SSOR encounters calculated by both Short et al. (2006) and Bodkin et al. (2012) are based on the incorrect assumption that sea otters forage throughout the intertidal zone; and (2) SSOR occurred in sediments under a surface covering of stable armor composed of coarse gravel, cobble, and boulders (Hayes & Michel 1999, Taylor & Reimer 2008) but rarely in unarmored, finer-grained sediments (Taylor & Reimer 2008), which is the primary clam habitat in PWS. Moreover,

to cause even such a small reduction in the rate of growth of the subpopulation, sea otters would have to encounter those buried oil residues more than 25 times per day continuously for weeks or months; that rate contrasts with Bodkin et al.'s (2012) own analyses, which indicate the expected rate of SSOR encounters of 4 to 10 times per year. Thus, their proposed 'logical explanation' fails the sufficiency criterion.

Alternative hypotheses derive from the other stressors impinging on PWS that could affect sea otters. Harwell et al. (2010b) developed qualitative conceptual models of the natural and anthropogenic drivers and stressors of the PWS-Gulf of Alaska ecosystem, which showed that natural stressors truly dominate and shape this ecosystem, especially climatic and oceanographic variability (e.g. Stabeno et al. 2004, Mundy & Olsson 2005). In particular, climate regime shifts over the past few decades have caused high variability in abundance of forage fish and many marine mammals and sea birds that depend on them (e.g. Trites et al. 2007, Overland et al. 2008, Estes et al. 2009). The relative importance of natural variability only increases over time, as natural variability remains unabated while the signal of the effects from the oil spill continuously diminishes. Thus, while the oil spill related stressors rose to the level of critical importance to the ecosystem immediately after 'Exxon Valdez', the long-term spill related stressors have become inconsequential in comparison to natural processes (Harwell et al. 2010b).

To follow one example, USFWS (2005) listed as 'threatened' the coastal Alaskan sea otter population west of but not including PWS, because the population in the region had declined by 55 to 67% since the mid-1980s, and over 90% in some areas. Estes et al. (1998) and USFWS (2005) stated that the dramatic sea otter population decline was most likely attributable to increased transient killer whale predation. This was suggested to be driven by large changes in the killer whale's prey resource base (in particular the collapse of the Steller sea lion and harbor seal populations in the western Pacific Ocean), which in turn may have been driven by climatic shifts and overfishing (e.g. NRC 2003).

Thus, as an example of an alternative hypothesis for a putative depression of NKI sea otter numbers, a single killer whale off NKI could consume a few sea otters relatively quickly (i.e. the annual net absence of 3 sea otters could occur in a single bout of killer whale feeding; see Williams et al. 2004). Indeed, 2 of the 3 attacks of killer whales on sea otters that have been directly observed occurred off NKI (Hatfield et al. 1998), and Vos et al. (2006) found 5 dead sea otters

in the stomach of a dead killer whale in Latouche Passage, just south of Knight Island. Anthropogenic stressors also could cause effects on sea otters, such as subsistence harvesting (e.g. 5 to 10% of the Knight Island sea otter population was legally harvested by Alaskan Natives in 2000 and 2003; Garshelis & Johnson 2013a,b), or perhaps even the extraordinarily intense sampling of sea otters at NKI over the past 2 decades, as documented in many Trustees-sponsored publications (www.evostc.state.ak.us), might have encouraged a few sea otters to seek another place to live (e.g. sea otters tend to leave areas with high boat traffic; Garshelis & Garshelis 1984).

There are other potential causes (see Garshelis & Johnson 2013b, Harwell & Gentile 2013), but we do not claim that any one of these necessarily caused detectable effects on the NKI subpopulation. We do, however, assert that PAH toxicity from SSOR could not reasonably be the responsible agent. Clearly, judicious application of the USEPA (2010) stressor-identification guidance would not focus on oil spill derived PAH toxicity.

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