

Identifying 'unhealthy' food advertising on television: a case study applying the UK Nutrient Profile model

Gabrielle Jenkin*, Nick Wilson and Nicole Hermanson

Department of Public Health, Health Promotion & Policy Research Unit, University of Otago, Wellington, PO Box 7343, Wellington South, New Zealand

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Abstract

Objectives: To evaluate the feasibility of the UK Nutrient Profile (NP) model for identifying 'unhealthy' food advertisements using a case study of New Zealand television advertisements.

Design: Four weeks of weekday television from 15.30 hours to 18.30 hours was videotaped from a state-owned (free-to-air) television channel popular with children. Food advertisements were identified and their nutritional information collected in accordance with the requirements of the NP model. Nutrient information was obtained from a variety of sources including food labels, company websites and a national nutritional database.

Results: From the 60 h sample of weekday afternoon television, there were 1893 advertisements, of which 483 were for food products or retailers. After applying the NP model, 66% of these were classified as advertising high-fat, high-salt and high-sugar (HFSS) foods; 28% were classified as advertising non-HFSS foods; and the remaining 2% were unclassifiable. More than half (53%) of the HFSS food advertisements were for 'mixed meal' items promoted by major fast-food franchises. The advertising of non-HFSS food was sparse, covering a narrow range of food groups, with no advertisements for fresh fruit or vegetables.

Conclusions: Despite the NP model having some design limitations in classifying real-world televised food advertisements, it was easily applied to this sample and could clearly identify HFSS products. Policy makers who do not wish to completely restrict food advertising to children outright should consider using this NP model for regulating food advertising.

Keywords
Television
Children
Food advertising
Food promotion
Nutrition assessment

The recent population-wide increase in obesity has been explained in both public health and epidemiological disciplines by the increasing exposure to the 'obesogenic environment'. This environment is defined as 'the sum of the influences that the surroundings, opportunities, or conditions of life have on promoting obesity in individuals or populations'⁽¹⁾. One component of this hazard is the frequent exposure of 'unhealthy' food advertising on television^(2–4). Foods high in fat and/or sugar are the most commonly advertised foods in the UK⁽⁵⁾, the USA^(6,7) and Australia^(8,9) during children's television viewing times. This pattern is replicated in New Zealand, with snack foods, sweet snacks, drinks and fast foods being the foods most commonly advertised to children^(10–13).

There is good evidence that food advertising influences food preference and purchase behaviour by children according to systematic reviews^(14–16). One rigorous review commissioned by the Institute of Medicine concluded that: 'Television advertising influences the food preferences, purchase requests, and diets, at least of

children under age 12 years, and is associated with the increased rates of obesity among children and youth'⁽¹⁴⁾. Another review concluded that studies of food preferences using experimental designs have consistently shown that children exposed to advertising will choose advertised food products at significantly higher rates than children who were not exposed⁽¹⁵⁾. A recent Australian survey examining children's exposure to television advertising of 'unhealthy' food reported an association of heavier and more frequent television viewing with more positive attitudes towards 'unhealthy' food and more frequent consumption of such food⁽¹⁶⁾. Data from a New Zealand longitudinal cohort study has further revealed an association between childhood television viewing and adult BMI⁽¹⁷⁾. Given these links between children's television viewing, their food preferences, consumption patterns and higher body weight, expert groups, including the International Obesity Taskforce⁽¹⁸⁾, have recommended limiting the marketing and advertising of foods and beverages to children.

*Corresponding author: Email Gabrielle.jenkin@otago.ac.nz

Recently there has been considerable dispute, between public health advocates and representatives of the food and marketing industries, over application of the term 'healthy' or 'unhealthy' to particular foods. The food and marketing industries argue that there is no such thing as 'healthy' or 'unhealthy' foods, only an 'unhealthy diet'⁽¹⁹⁾. The food industry has also suggested that any system to classify single foods as 'healthy' or 'unhealthy' is likely to be so complex that it would be unwieldy and unworkable. However, the recent development of the UK Nutrient Profile (NP) model, designed for the purpose of regulating the television advertising of high-fat, high-salt and high-sugar (HFSS) foods, provides one potential model for identifying 'unhealthy' foods (in HFSS terms)⁽²⁰⁾. As there has been no published 'field test' of this model to assess its practicality, we applied it to a data set of food advertisements from New Zealand television.

Methods

An advertising data set from New Zealand television was used because this country is actively engaging with how to limit the obesogenic environment (i.e. with a recent Select Committee Inquiry into Obesity and Type II Diabetes)⁽²¹⁾. The country is also typical among developed nations in that the prevalence of adult obesity has doubled in the past 25 years⁽²²⁾. National survey data also indicate that 9.8% of New Zealand children are obese and a further 21.3% are overweight⁽²³⁾. Indigenous Māori and Pacific Island children are particularly over-represented among those who are overweight or obese⁽²³⁾.

Channel and timing

The New Zealand television media environment is dominated by three main free-to-air television channels. One of these (TV3) is privately owned, while the other two are state-owned (TV1 and TV2). Based on our strong impression from programming content, TV2 appears to be the channel with the more predominant child focus for weekday afternoon viewing. Therefore television on this channel was videotaped for the times when advertising is most likely to be targeted specifically at children (i.e. 15.30 hours to 18.30 hours on weekdays). The data collection dates spanned the four-week period from 25 June to 20 July 2007 (mid-winter in New Zealand), and totalled 60 h. This four-week period also included two weeks of television programming running through a school holiday break.

Type of advertisements

Food advertisements were defined as all advertisements promoting a specific food or drink as well as generic food or beverage brand advertising (including advertisements for supermarkets, cafes and restaurants). 'Non-food advertisements' included all other advertisements. Data

were not collected on promotions for television programmes (some of which contain food brands and food imagery) or on food imagery and verbal references within television programmes.

The Nutrient Profile model

Developed by the Food Standards Agency⁽²⁰⁾, the NP model was adopted in 2007 by Ofcom (the UK regulatory body for communications industries) for the purposes of regulating the advertising of HFSS foods to children. The NP system identifies HFSS foods using a simple three-step scoring process based on nutrient components per 100 g/100 ml of food or drink. The numerical values assigned to the nutrient components in the scoring system are underpinned by the UK Dietary Guidelines for Recommended Daily Intakes. Foods and beverages are allocated points for four 'risk increasing' components: kilojoules, saturated fat, sugar and sodium; and points are then deducted for each of three 'risk decreasing' components: percentage of 'fruit, vegetables and nuts', fibre and protein (depending on the sum of the scores for the risk increasing components). Based on the final score calculated from this process, a food with a score of 4 or more, and beverage with a score of 1 or more, is classified as HFSS. The specific steps of the system are available online (<http://www.food.gov.uk/healthierating/advertisingtochildren/nutlab/nutprofmod>) and worked examples are provided in the Appendix.

Collection of product nutritional information

Where available, detailed data on the nutrient profiles of the advertised food and beverages were collected. Where practicable, nutrient data were obtained from the nutrition information panels printed on the back of the specific products advertised. This information was obtained via instore collection by the first author in a Wellington supermarket in August 2007. Nutrient data for other products were obtained, in the first instance, from company (brand) websites and their brochures, and in other instances from the Nutrition Information Panels website of the NZ Food Composition Database⁽²⁴⁾. Occasionally more general websites were utilised to locate nutritional information not available from the above-mentioned sources.

Issues in the collection of nutritional data

Nutrient information on kilojoules, saturated fat, sugar, sodium and protein were readily available for most food products, while data on fibre and percentage of 'fruit, vegetables and nuts' were not. For fibre, data on New Zealand food labels and in the NZ Food Composition Database rely on the definition used by the American Association of Analytical Chemists⁽²⁵⁾. However, as fibre content is not usually available for most products (there is no legal requirement for this on NZ food labels), we estimated the fibre content of some foods (burgers and pizzas) using the data from the generic brands found on

the NZ Food Composition Database (e.g. in the present analysis it was estimated that all pizzas and burgers had 2 g fibre/100 g).

Data on the percentage of 'fruit, vegetables and nuts' per 100 g of food are not readily detailed on most advertised products. This information is required for calculating the scores under the NP model and there is supplementary documentation outlining the method for estimating the fruit, vegetable and nut content of food and beverages⁽²⁶⁾. We did not formally attempt to estimate the fruit, vegetable or nut content of any product as it seemed very unlikely that any of the foods we analysed would meet the 40% criteria (per 100 g of food or 100 ml of drink) which would result in a change to the final NP scores.

For practical reasons, all fast-food 'mixed meal' advertisements (burger or 'meal combos'), which included McDonalds, Pizza Hut, Dominoes Pizza, KFC, Burger King and Burger Fuel, were classified using the NP scores from the main component of the meal (burger, pizza or chicken). Methodological issues encountered in calculating NP scores for 'mixed meal' items are examined later.

Results

In the present sample of afternoon television, there were 1893 television advertisements of which 483 (25.5%) were for food or food retailer outlets. Of these 483 advertisements, there were ninety-two unique food advertisements identified. That is, the specific advertisements were repeated, on average, 5.3 times during this 60 h sampling period (range: 1 to 28 showings). The sources of nutrient information for these ninety-two food advertisements were: nutrition information panels printed on the back of the specific products advertised (*n* 40), company (brand) websites and their brochures (*n* 26), Nutrition Information Panels website of the NZ Food Composition Database (*n* 12)⁽²⁴⁾ and more general web-based data sources (*n* 9). No nutrient profile information was possible for the five retailer advertisements.

Summary data on the proportion of foods classified as HFSS by the NP model are provided in Table 1.

Of the ninety-two distinct food advertisements, the application of the NP model resulted in 66% being classified as HFSS products and 28% as non-HFSS products. The unclassifiable advertisements were for restaurants or retailers

where either: (i) a combination of HFSS and non-HFSS products was promoted (e.g. as in supermarket retailer advertisements); or (ii) no specific food was advertised (e.g. in an advertisement for an Indian restaurant). On occasion, the imagery within these restaurant or retailer advertisements implied the promotion of one or more HFSS products. In our analysis we did not classify this as explicit advertising, although we recognise this as a potentially grey area.

The retailer, product and brand details of the ninety-two food advertisements are listed in Table 2, ordered by NP score.

Table 2 shows a predominance of fast-food 'mixed meal' advertisements, most of which are classified as HFSS (with the exception of some Subway advertisements for filled sandwich rolls). In considering the repeat screening of food advertisements (final column), fast-food franchises (identified by an asterisk) advertising HFSS foods accounted for a majority, 53% (169/321), of all the HFSS advertisements. Advertisements for HFSS cereals, HFSS snack bars and HFSS confectionery were also common. It was notable that there was no advertising for ice cream or frozen confectionery although this is not surprising given that our data collection period was over the winter months.

Types of food advertisements classified as non-HFSS under the NP model were predominantly for cereals, drinking yoghurts, home-cooked 'mixed meals' (e.g. advertisements for roast chicken or stir-fry meals), artificially sweetened drinks and chewing gums. There was a complete absence of any advertising for fresh fruit, vegetables or nuts. Also, the profile of the food considered as non-HFSS by the NP model could still be regarded as nutritionally suboptimal. For instance, although non-HFSS, the following products do not offer any beneficial nutrients either: diet drinks, artificially sweetened confectionery and artificially sweetened chewing gum. Furthermore, such diet drinks may displace milk consumption. Moreover, some of the home-cooked 'mixed meals' promoted in recipe advertisements (e.g. 'Food in a Minute' recipes sponsored by a large food manufacturer) should probably not be considered as non-HFSS given that they contain additional foods of a mixed nutritional profile. Exactly how the HFSS rules are to be applied to particular cuts of meat, and whether they should also take into account the promotion of particular cooking methods (e.g. deep frying compared with grilling) is not clear, although there does appear to be ongoing discussion by the Ofcom regulators on this issue.

The impact of applying the NP model to all of the advertisements (and considering repeat showings of the same advertisement) is shown in Table 3. It shows that applying the NP model to this data set would result in 66% being classified as HFSS and hence potentially being restricted.

The present study also provides an updated estimate for the total exposure level of children to food advertising in New Zealand. On the basis of these data (321 HFSS

Table 1 Proportion and number of distinct televised food advertisements in the present study (*n* 92) classified as 'high-fat, high-salt and high-sugar' (HFSS) by the UK Nutrient Profile (NP) model

Summary category	Proportion (%)	Number
HFSS	66.3	61
Non-HFSS	28.3	26
Unclassifiable*	5.4	5
Total	100	92

*Food retailer advertisements (that do not focus on specific food products).

Table 2 Details of the distinct televised food advertisements (*n* 92) with their ranked scores by the UK Nutrient Profile model (NP score) and final classification

Retailer	Product and brand	NP score	Classification	No. of times shown
Cadbury	Moro Gold (confectionery)	36	HFSS	3
Flora	Pro Active (margarine spread)	30	HFSS	2
Ferrero	Bueno-Kinder (confectionery)	28	HFSS	2
Mars	Maltesers (confectionery)	27	HFSS	12
Nestlé	Kit Kat (confectionery)	27	HFSS	2
Cadbury	Dairy Milk (confectionery)	26	HFSS	4
Cadbury	Crunchie (confectionery)	26	HFSS	3
Cadbury	Cadbury Desserts (confectionery)	25	HFSS	3
Kellogg's	LCM's Shakes cereal bars	24	HFSS	1
Kellogg's	Nutrigrain bar	22	HFSS	28
Cadbury	Crunch bar (confectionery)	22	HFSS	1
Ferrero	Nutella (nut spread)	21	HFSS	4
Watties FIM†	Fruit jelly	20	HFSS	5
Bertolli	Extra virgin olive oil	20	HFSS	2
Kellogg's	Crunchy nut nutty bar	20	HFSS	1
Arnotts	Shapes crackerst	18	HFSS	1
Burger King*	Transformers Kids' Meal	17	HFSS	28
Mars	Snickers (confectionery)	17	HFSS	5
Burger King*	Meal & Coke	17	HFSS	4
Aunt Betty	Puddings†	17	HFSS	2
Wrigley's	Solano candy (confectionery)	17	HFSS	1
Pizza Hut*	Cheesy bites pizza & Pepsi	16	HFSS	27
Kellogg's	Nutrigrain cereal	15	HFSS	1
Ferrero	Tic Tac (confectionery)	14	HFSS	2
KFC*	Lunchbox deal	13	HFSS	13
KFC*	Family meal & Pepsi	13	HFSS	7
Uncle Toby	Oats (a breakfast cereal)	13	HFSS	5
KFC*	KFC meal & Pepsi	13	HFSS	3
KFC*	KFC meal & Pepsi	13	HFSS	2
Natural Conf Co.	Liquorice sticks (confectionery)	13	HFSS	1
McDonalds*	Happy Meal	12	HFSS	15
Dominoes Pizza*	Meat pie pizza	12	HFSS	14
McDonalds*	Bacon/BBQ cheeseburger	12	HFSS	10
McDonalds*	Hamburgers	12	HFSS	4
McDonalds*	McDonalds after 5 deals	12	HFSS	1
Watties FIM†	Malaysian stir fry	11	HFSS	3
McCains	Pizza Subs	11	HFSS	3
Pams	Fish marinera – recipe	11	HFSS	1
Nestlé	Nesquick cereal	10	HFSS	16
Nestlé	Milo cereal	10	HFSS	10
Continental	Wholegrain pasta & sauce	10	HFSS	3
Burger Fuel*	Burger	10	HFSS	2
Kellogg's	Special K cereal	10	HFSS	1
Dominoes Pizza*	Spicy chicken pizza	9	HFSS	20
Dominoes Pizza*	Pizza 1970s range	9	HFSS	13
Nestlé	Cheerios cereal	9	HFSS	3
Maggi	Cheese sauce	9	HFSS	1
Old El Paso	Hard 'n' soft taco kit	6	HFSS	1
Kings	Traditional soup mix	6	HFSS	1
Watties FIM†	Breaded butter pudding	5	HFSS	2
Subway*	Roast lamb sub	4	HFSS	8
Watties FIM†	Cottage pie	4	HFSS	5
Pataks	Pataks cashew chicken	4	HFSS	5
Wrigley's	Eclipse ice gum (confectionery)	4	HFSS	4
Wendy's*	Hamburgers	4	HFSS	1
Splenda	Splenda (artificial sweetener)	4	HFSS	1
Campbells	Real beef stock	4	HFSS	1
Fresh n Fruity	Splatzy yoghurt	3	Non-HFSS	12
Watties FIM†	Roast pork loin	3	Non-HFSS	2
Subway*	Steak & cheese sub	3	Non-HFSS	2
Wrigley's	Extra gum (sugar-free gum)	3	Non-HFSS	1
Subway*	Blackened cajun steak sub	3	Non-HFSS	1
Coca-Cola	Coke (drink)	2	HFSS	9
Red Bull	Red Bull (drink)	2	HFSS	2
Coca-Cola	Lift plus (drink)	2	HFSS	2
McCains	Healthy Choice Frozen meals	2	Non-HFSS	1
Maggi	Feel Good Soup	2	Non-HFSS	1
Kraft	Chicken Easy Macaroni	2	Non-HFSS	1
Subway*	Sub & Coke zero meal	1	Non-HFSS	16

Table 2 *Continued*

Retailer	Product and brand	NP score	Classification	No. of times shown
Coca-Cola	Powerade (drink)	1	HFSS	2
Carnation	Light/creamy coconut milk	1	Non-HFSS	2
Greggs	Cafe gold (coffee)	0	Non-HFSS	21
Anchor	Calci-yum squeezibles†	0	Non-HFSS	12
Coca-Cola	Coke Zero (diet drink)	0	Non-HFSS	5
Just Juice	Bubbles (drink)	0	Non-HFSS	2
Pepsi	Pepsi Max (carbonated drink)	0	Non-HFSS	1
Campbells	Sensations tomato soup	0	Non-HFSS	1
Bell	Tea	0	Non-HFSS	1
Sanitarium	Honey Puffs (a breakfast cereal)	-1	Non-HFSS	11
Tip Top	Goodness grains bread	-2	Non-HFSS	4
Watties FIM†	Tegal Boneless roast	-3	Non-HFSS	2
Tegal	Boneless roast	-3	Non-HFSS	1
Tegal	Tegal roast	-3	Non-HFSS	1
Sanitarium	Weet-Bix (a breakfast cereal)	-4	Non-HFSS	26
Anchor	Milk‡	-4	Non-HFSS	2
Inghams	Chicken Kiev	-7	Non-HFSS	2
Harraways	Oat Singles (cereal portions)	-7	Non-HFSS	2
Countdown	Supermarket (retailer)	U	U	5
McDonalds*	McCafe (retailer)	U	U	3
Wild Bean Café	Café (retailer)	U	U	1
Valentines	Restaurant (retailer)	U	U	1
Little India	Restaurant (retailer)	U	U	1

HFSS, 'high-fat, high-salt and high-sugar'; U, unclassifiable using the NP model.

*Fast-food franchises.

†Watties FIM: these were 'Food in a Minute' recipe demonstration advertisements sponsored by Watties.

‡Not specified which variety/flavour.

Table 3 All food advertisements in the present data set (*n* 483) classified by the UK Nutrient Profile model (including repeat showings)

Classification	Proportion (%)	Number
HFSS	66.5	321
Non-HFSS	31.2	151
Unclassifiable	2.3	11
Total	99.9*	483

*Percentage not equal to 100 because of rounding.

advertisements over 60 h) and data on New Zealand children's viewing patterns, which suggest that an average child watches television for 2 h each day⁽²⁷⁾, an average child would potentially see around fifty-four HFSS product advertisements per week from weekday afternoon television alone.

Discussion

Major findings

In general, the UK NP model was easily applied to television advertising in New Zealand, another English-speaking developed country. As far as we are aware, this is the first such 'field test' of this model. More importantly, from a public health nutrition perspective, this model was able to identify HFSS product advertising although a proportion of non-HFSS advertisements were still sub-optimal in nutritional terms.

Based on our sample, the implementation of regulations based on the NP model would result in a large about

reduction (about two-thirds) of food advertising during weekday afternoon television. This would dramatically reduce children's exposure to the advertising of HFSS products.

Consistent with other content analyses of food advertising to children⁽⁵⁻¹³⁾, the majority of food advertised in our New Zealand sample was for HFSS products. The largest proportion (53%) of these HFSS advertisements was for 'mixed meal' combos promoted by the major fast-food franchises. Other HFSS foods frequently promoted included cereals, confectionery and carbonated beverages.

Carbonated beverages were mostly promoted as part of a meal combo rather than as a singular product. However, because we used the nutrient information for the main component of the mixed meal (i.e. the burger, not the fries or the drink), the frequency at which carbonated beverages are promoted in our sample is under-reported. In fact, if advertisements where carbonated beverages were promoted as part of a mixed meal combo were combined with advertisements where they were promoted as a single item, carbonated beverages become the most frequently promoted product in our sample. Given the contribution of carbonated beverages to poor childhood oral health (due to their high sugar or acid content in 'diet' brands), childhood obesity⁽²⁸⁾ and detrimental effects on Ca levels by displacing milk consumption^(29,30), this advertising constitutes a particular concern from a public health perspective.

In contrast, the advertising of non-HFSS foods was sparse, covering only a narrow range of food groups such as cereals, drinking yoghurts, home-cooked 'mixed

meals', artificially sweetened confectionery or drinks, and a small number of single recipe items (not generally intended for consumption on their own). The total lack of advertising for fruits and vegetables is consistent with international trends⁽³¹⁾. The absence of advertising for other nutritionally desirable foods, such as nuts, legumes and 'low-fat, low-sugar' dairy products, is also problematic from a public health perspective. There was also an absence of advertising of nutrient-rich foods that are traditional to Māori and Pacific peoples (e.g. kumara, fresh seafood and tropical fruits).

Methodological issues with mixed meals

Since the HFSS food advertising was dominated by the fast-food sector, which almost always promoted 'mixed meal' combos, it is important to consider some of the methodological issues we encountered in classifying these types of food advertisements.

In the absence of additional instructions for applying the UK NP model to real-world advertisements, we were required to make some judgement calls on how to deal with mixed meal items that contained foods of mixed nutritional profiles. For instance, in the present analysis we adopted a conservative approach, using only the NP scores of the main component of the meal. A more health-focused approach would have classified the mixed meal items using the NP scores from the most nutritionally hazardous (or highest kJ) component of the meal combo. Another approach could have used the NP scores from all the items combined. We did not see these options as practical for the following reasons.

Classifying mixed meal combos by the NP score of the most nutritionally hazardous item would have, in many cases, resulted in classifying the advertisements by the NP score of the deep-fried chips. We explored this in a separate analysis which revealed that the NP scores for the deep-fried chips ranged, depending on the brand, from 8 to 20. As these scores are still well over the NP score threshold of 4, they would not have altered the resulting categorisation of the mixed meal combo as an HFSS product.

An alternative method, creating a summary score from the various foods within a mixed meal, was also explored. However, this was not feasible as the final NP scores for identifying HFSS products are set at a different level for food and drink. Another difficulty relates to the classification of diet drinks as non-HFSS while the full-sugar variety of the same brand is classified as HFSS. This was a problem as many of the advertisements we analysed did not distinguish between the full-sugar or artificially sweetened variety.

A similar difficulty was encountered in classifying home-cooked 'mixed meal' items. While we are aware that there has been some discussion by Ofcom regulators in the UK over whether particular meat cuts should be subject to HFSS rules, we are not aware of any published

guidelines on this matter. Nor are we aware of any rules which relate to the promotion, in television advertising, of health-promoting *v.* potentially hazardous cooking methods that may impact on the nutrient profiles and carcinogen levels in food. Potentially, cooking methods that result in high saturated fat content or charring of food could be included in upgraded evidence-based rules produced by regulators.

Finally, consideration should be given to the correct categorisation of recipe items or ingredients. Although this was not a problem in our sample, it is possible to imagine a number of scenarios where the classification of some food items may cause some controversy. For instance, products such as Vegemite (which has high sodium per 100 g) and olive oil will be classified as HFSS products although they are not considered problematic in nutritional terms. Whether such products should be 'exempted' or subject to different rules is an issue for policy makers to consider. Similarly, there may be an argument, given the total lack of advertising for fruit and vegetables, to support the exemption of these foods from food advertising regulations.

Study limitations

The present study was based on data from just one television channel, albeit probably the most popular free-to-air one for children in New Zealand. An even more thorough study would have considered other free-to-air channels and pay television channels oriented towards children (e.g. Disney Channel).

The study was based on just four weeks of afternoon weekday television in one season (winter). Seasonal variations in the advertising of some foods have been noted by us (see earlier for frozen confectionery) and competing advertising and other food advertising may also vary during the year (e.g. toy advertising and gift food advertising in the months before Christmas and chocolate/buns around Easter). This study also included a two-week period of school holidays. As such, it may not be typical of the rest of the year and may underestimate typical levels of food advertising. A more extensive analysis would also consider advertisements in early morning and weekend television as many of these are also aimed at children, albeit at a lower hourly rate⁽¹³⁾.

We have assumed that the nutrient information we have obtained is reasonably accurate and that the sources we used to obtain the data are legitimate. We note, however, that in New Zealand the Consumers' Institute has highlighted an inconsistency between nutrient information as stated on the food labels compared with the actual nutrients in the products⁽³²⁾. In particular, a recent survey by the Institute indicated that some products had sodium levels that 'seriously exceeded their label claims'⁽³³⁾. This issue does not affect the integrity of the NP model, but it does suggest there is a need to monitor compliance with NP claims made by manufacturers.

We did not attempt to estimate the proportion of 'fruit, vegetables and nuts' in the advertised products. However, we think that this omission is very unlikely to have affected our results as the food groups predominantly advertised would appear to be well below the 40% criterion required to alter the final NP scores. Similarly, we were unable to obtain information on fibre in many cases because there is no requirement (under NZ regulations) to include this information on labels. As noted in the Methods section, we did not expect the advertised foods to contain any substantial level of fibre, with the exception of perhaps pizzas and burgers, for which we estimated the fibre content as they were so frequently advertised.

Implications for further research

As our study was only based on advertisements from a four-week winter period in one country, it would be desirable to have multi-season and multi-country studies to better assess the practicality and impact of the NP model. It would also assist research in this area to obtain forthcoming evaluation data on how the NP model has worked in practice in the UK to date.

We would also suggest that there is clearly a need for routine surveillance of food advertising on television across multiple channels. Such data would provide baseline information critical for assessing the success of any future self-regulatory or government-mandated advertising regulations. Baseline data that would be critical to monitoring changes to food advertising should include number and length of food advertisements, 'in-programme promotions' (explicit promotions often within local children's television programmes), sponsorship of programmes, product placement advertising, giveaway incentives (toys and competitions), and brand and retailer advertising. Studies of food marketing and food sponsorship in other media (e.g. the Internet) should be conducted simultaneously, as these forms of marketing are likely to expand in the future if television advertising becomes subject to regulation.

Policy implications

Until now, one of the barriers faced by policy makers wishing to reduce children's exposure to the advertising of energy-dense nutrient-poor foods was the lack of a robust instrument for differentiating such foods. The UK NP model was able to identify HFSS food advertising, but not all products that would be considered as undesirable from a public health nutrition perspective. Diet drinks, for instance, are classified as non-HFSS but are still suboptimal nutritionally. Similarly, some foods such as yeast spreads and olive oils would be classified as HFSS but may not be considered as suboptimal nutritionally, as they contain important nutrients and are generally only used sparingly.

Our study shows that the model used by Ofcom can be easily and readily applied to real-world food advertisements.

We found the universal nutrient criteria applied to all products at the 100 g/100 ml base was simple to use compared with category-specific nutrient profile models requiring separate nutritional criteria. Categorical nutrient profile models also involve a degree of subjective interpretation over which category a product belongs to, which is potentially open to dispute.

If policy makers wish to adopt this model for the purpose of regulating food advertising to protect child health, they will need to consider a number of factors. In particular it would be critical, in terms of reducing children's exposure to HFSS food advertising, to be clear on the television viewing times for children (not just standard time slots suggested by broadcasters). We think it is wise to have children's television viewing times and patterns assessed by a survey that is independent of television broadcasters, advertisers and media-associated industries. This would ensure that restrictions can be applied to appropriate viewing times and facilitate public confidence that the findings are free from vested interests.

Other forms of marketing used by the manufacturers of HFSS products (such as in-school marketing, sponsorship, and on the Internet) should also be monitored, with consideration given to implementing regulations in these areas before they become more problematic. As well as monitoring the range of marketing mechanisms, it is possible that the NP model could be applied, with some minor modification (i.e. translation of NP scores into 'traffic light' symbols), to the regulation of food labelling or front-of-pack signposting to assist consumers to easily identify HFSS foods. Some countries already have experience with regulation in this general area (e.g. mandatory symbols on electrical appliances indicating levels of energy efficiency in Australia and New Zealand).

Another concern is the allowance, under the current Ofcom rules, for continued food retailer advertising. This is potentially problematic from a public health perspective, given that half of the HFSS advertisements in our sample were attributable to fast-food retailers' promotion of HFSS products. This level of fast-food promotion is inconsistent with advice from the International World Cancer Research Fund to 'consume fast food sparingly, if at all'⁽³⁴⁾.

Another policy option, albeit a politically challenging one, is to consider complete restrictions on all food advertising during children's television viewing time (e.g. when at least 10% of the audience is under age 16 years). This would be much simpler to apply, and could reasonably be justified on the grounds that much of the non-HFSS food advertised tends to be (and was in our sample) for food that is still suboptimal in nutrition terms. At the same time there could be an exemption for social marketing campaigns that promote fruit and vegetable consumption. Policy makers can also draw on ethical arguments around the protection of children to support complete restrictions on all advertising to children, as has been done to justify this approach in Sweden^(35,36), Norway and Quebec, Canada⁽²⁷⁾.

Conclusions

The NP model was specifically designed for the purpose of regulating food advertising to children in the UK. Our study, based on four weeks of weekday afternoon television on a popular child-centred New Zealand television channel, examined the practicality and applicability of the NP model to real-world food advertising. We found it relatively easy to apply the NP model to this data set of food advertising and it was able to identify HFSS products. However, some of the non-HFSS products were still suboptimal nutritionally. Some clear guidelines regarding the methodological issues we have highlighted would be useful, in particular on classifying 'mixed meal' items, to ensure ease of classification and consistency in categorising HFSS products. Other minor modifications could also be made to improve how easily the NP model is operationalised. This would help policy makers and regulators minimise resource-wasting demarcation disputes.

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Appendix: The UK Nutrient Profile classification system (with worked examples)

Step 1

Work out total 'A' points (a maximum of 10 points can be awarded for each nutrient):

Total 'A' points = (points for energy + points for saturated fat + points for sugar + points for sodium).

The following table indicates the points scored depending on the content of each nutrient in 100 g of food.

Table A1 Details of the scoring system used in the UK Nutrient Profile classification system

Points	0	1	2	3	4	5	6	7	8	9	10
Energy (kJ)	≤335	>335	>670	>1005	>1340	>1675	>2010	>2345	>2680	>3015	>3350
Saturated fat (g)	≤1	>1	>2	>3	>4	>5	>6	>7	>8	>9	>10
Total sugar (g)	≤4.5	>4.5	>9	>13.5	>18	>22.5	>27	>31	>36	>40	>45
Sodium (mg)	≤90	>90	>180	>270	>360	>450	>540	>630	>720	>810	>900

If a food or drink scores 11 or more 'A' points, then it cannot score points for protein unless it also scores 5 points for 'fruit, vegetables and nuts'.

Step 2

Work out total 'C' points:

Total 'C' points = (points for fruit, vegetables & nut content) + points for fibre + points for protein.

The following table indicates the points scored, depending on the content of each nutrient/food component in 100 g of the food.

Table A2 Additional points in the UK Nutrient Profile classification system

Points	0	1	2	3	4	5+
Fruit, vegetables and nuts (%)	≤40	>40	>60	–	–	>80
AOAC fibre* (g)	≤0.9	>0.9	>1.9	>2.8	>3.7	>4.7
Protein (g)	≤1.6	>1.6	>3.2	>4.8	>6.4	>8.0

AOAC, Association of Official Analytical Chemists.

*The UK Nutrient Profile model also has an alternative for including 'NSP fibre' which can be used in place of 'AOAC fibre' (although it is the latter that is used in NZ food labelling).

If a food or drink scores 5 points for 'fruit, vegetables and nuts', the 'A' nutrient cut-off no longer applies.

Step 3

Work out overall score as detailed in the following steps.

- If a food or drink scores less than 11 'A' points then the overall score is calculated as follows:

Overall score = (total 'A' points) – (total 'C' points).

- If a food or drink scores 11 or more 'A' points but scores 5 points for 'fruit, vegetables and nuts', then the overall score is calculated as follows:

$$\text{Overall score} = (\text{total 'A' points}) - (\text{total 'C' points}).$$

- If a food or drink scores 11 or more 'A' points but also scores less than 5 points for 'fruit, vegetables and nuts', then the overall score is calculated as follows:

$$\text{Overall score} = (\text{total 'A' points}) - (\text{fibre points} + \text{fruit, vegetables \& nuts points only})$$

[i.e. no points for protein].

From all the steps detailed above, food is classified as 'less healthy' where it scores 4 points or more; and drink is classified as 'less healthy' where it scores 1 point or more. The following table shows some working examples using food advertising data from the present study (points shown in bold).

Table A3 Calculating scores according to the UK Nutrient Profile model (NP score)

Brand/Food	'Risk increasing' components ('A' points)					'Risk decreasing' components ('C' points)				NP score (A–C)
	Energy (kJ)	Saturated fat (g)	Total sugar (g)	Sodium (mg)	A points	F/V/N* (%)	Fibre (g)	Protein (g)	C points	
Kellogg's/Nutrigrain cereal	1596 4	0.1 0	32.0 7	600 6	17	0 0	2.7 2	21.0 5	2	15
Burger King/hamburger	1072 3	10.0 9	5.0 1	462 5	18	0 0	2.0 1	13.2 5	1	17
Pizza Hut/Cheesy bites	1110 3	6.3 6	4.4 0	740 8	17	0 0	1.9 1	12.7 5	1	16
Sanitarium/Weet-Bix	1489 4	0.4 0	0.0 0	270 2	6	0 0	17.5 5	14.0 5	10	–4
Dominoes Pizza/chicken pizza	1030 3	3.4 3	2.7 0	505 5	11	0 0	2.0 2	10.4 5	2	9
Nestlé/Nesquick cereal	1605 5	1.6 1	31.8 7	233 2	15	0 0	5.1 5	7.4 4	5	10
McDonalds/hamburger	1080 3	4.3 4	5.6 1	588 6	14	0 0	2.0 2	13.2 5	2	12
Dominoes Pizza/meat pie pizza	1110 3	4.4 4	3.9 0	634 7	14	0 0	2 2	10.2 5	2	12
KFC/fried chicken	1197 3	5.1 5	0.3 0	528 5	13	0 0	0.8 0	22.6 5	0	13
Mars/Maltesers	2100 6	14.0 10	55.0 10	120 1	27	0 0	0.0 0	6.5 4	0	27
Fresh n Fruity/Splatz	443 1	1.5 1	17.0 3	53 0	5	0 0	0.0 0	4.1 2	2	3
Anchor/Calci-yum	318 0	0.8 0	13.3 2	59 0	2	0 0	0.0 0	3.8 2	2	0
Red Bull/Full Sugar Drink	192 0	0.0 0	10.7 2	80 0	2	0 0	0.0 0	0.0 0	0	2
Coca-Cola/Coke Zero	1.4 0	0.0 0	0.0 0	11.0 0	0	0 0	0 0	0 0	0	0
Coca-Cola/Coke	180 0	0.0 0	10.6 2	10.0 0	2	0 0	0 0	0 0	0	2

*F/V/N, 'fruit, vegetables and nuts'.