

# Breast Cancer Systemic Therapy: The Need for More Economically Sustainable Scientific Strategies in the World

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## Key Words

Breast cancer · Treatment · Cancer control · Low and middle income countries · Cancer chemotherapy · Health economics

## Summary

The world-wide incidence of cancer is expected to increase to 20 million by 2020. 70% of new cases occur in countries with 5% of the global cancer control resources. Breast cancer is the most common malignancy among women in high income, as well as low and middle income countries (LMCs). For the leading pharmaceutical companies, the current market for breast cancer systemic therapy (BCST) in LMCs is likely to decline in the future due to increasing costs of novel drugs. Breast cancer provides a strong example for multiple drug management of solid tumors. Development of economically sustainable scientific strategies for BCST in LMCs could improve affordability of therapy for other cancers throughout the world. Examples of recent and ongoing studies using protocols that could decrease costs of treatment without compromising outcomes are reviewed. The Win-Win initiative proposed by ICEDOC's (International Campaign for Establishment and Development of Oncology Centers) Experts in Cancer without Borders starts with small pilot meetings for oncologists with key stakeholders, including leading pharmaceutical companies. The participants would develop a roadmap for actionable strategies for crafting affordable BCST tailored to regional conditions and the diverse populations of women with breast cancer.

## Schlüsselwörter

Brustkrebs · Behandlung · Krebskontrolle · Länder niedrigen und mittleren Einkommens · Krebschemotherapie · Gesundheitsökonomie

## Zusammenfassung

Bis zum Jahr 2020 wird die weltweite Krebsinzidenz voraussichtlich auf 20 Millionen ansteigen. 70% der neuen Fälle treten in Ländern mit nur 5% der globalen Mittel zur Krebskontrolle auf. Brustkrebs ist die häufigste Krebserkrankung bei Frauen in Ländern sowohl hohen als auch niedrigen und mittleren Einkommens (low and middle income countries, LMCs). Für die führenden Pharmafirmen wird die derzeitige Nachfrage nach systemischen Brustkrebstherapien (breast cancer systemic therapy, BCST) in LMCs auf Grund der steigenden Kosten neuer Arzneimittel in der Zukunft wahrscheinlich zurückgehen. Brustkrebs ist ein starkes Beispiel für das multiple medikamentöse Management solider Tumoren. Die Entwicklung ökonomisch tragbarer wissenschaftlicher Strategien für BCST in LMCs könnte die Erschwinglichkeit von Therapien für andere Krebsarten weltweit verbessern. Beispiele kürzlich durchgeführter und laufender Studien zu Protokollen, die die Behandlungskosten ohne Beeinträchtigung des Outcomes senken können, werden besprochen. Die von ICEDOCs (International Campaign for Establishment and Development of Oncology Centers) «Experts in Cancer without Borders» vorgeschlagene Win-Win-Initiative setzt bei kleinen Pilottreffen zwischen Onkologen und Hauptinteressengruppen (inklusive führender Pharmafirmen) an. Die Teilnehmer würden dann einen Plan erstellen, der machbare Strategien zur Bereitstellung finanziell tragbarer BCST zugeschnitten auf regionale Gegebenheiten sowie die unterschiedlichen Populationen von Frauen mit Brustkrebs beinhaltet.

## Introduction

The global incidence of cancer increased by 19% in the past decade, primarily attributed to cases in developing or so-called low and middle income countries (LMCs) [1, 2]. By 2020, among the 20 million new cancer patients, 70% will be located in countries that have, collectively, just 5% of the global cancer control resources. It is estimated that 60–70% of the world's cancer patients have no access to systemic cancer chemotherapy. Even fewer people have access to radiotherapy. The picture is especially tragic in Sub-Saharan Africa [1, 3–7].

Pharmaceutical companies are developing costly novel cancer drugs largely marketed in the USA, Western Europe, and Japan. There is no indication that the costs of these drugs will diminish in the future [8]. In LMCs, encompassing regions with the majority of the world's population, there is no evidence that more than 5% of the total number of cancer patients can afford these novel anticancer drugs. By 2020, the increasing expense of therapy using novel agents is likely to decrease access even further. There is no sign that the need for systemic anticancer therapy will decrease. We are therefore confronted with complex challenges that require the collaborative efforts of international and regional partnerships.

This paper proposes a global collaboration among key stakeholders to develop economically sustainable scientific strategies, and mobilize efforts using evidence-based approaches to facilitate accessibility of breast cancer systemic therapy (BCST) in LMCs. Such strategies must consider the diversity of local conditions, resources, ethnicities, and cultures. This could serve as a model for other cancers.

## Breast Cancer as a Model

Breast cancer is the world's most frequently diagnosed cancer among women. The rate of increasing incidence is higher in developing countries [1, 9–11]. Locally advanced breast cancer, for which multimodality therapy is the standard of care in developed and high resource regions, represents up to 80% of all breast cancer cases in LMCs [12]. Breast cancer is an excellent exemplar of common solid tumors, without a predictable decrease in incidence and in which multiple active drugs are available.

## Approaches to Cancer Treatment in LMCs

The cost of cancer treatment is a major element of therapeutic decisions, particularly in LMCs. Innovative evidence-based cancer control and management strategies could diminish the burden of costs [5]. A review of the current literature provides examples of innovative ideas, evidence-based approaches, and ongoing efforts that could decrease the costs of BCST without compromising outcomes.

## Resource Level-Appropriate Use of Costly Agents

The notion of 'resource level-appropriate' treatment necessarily involves inclusion of locally available resources and establishment of viable partnerships. The discussants in the Systemic Therapy Group at the Breast Health Global Initiative (BHGI; October 1–4, 2007 Budapest) noted uses of trastuzumab (Herceptin<sup>®</sup>, Roche Pharma AG, Grenzach-Whylen, Germany) in some LMCs for treatment of patients with metastatic breast cancer and unknown HER2/neu status. It is proposed that relevant pharmaceutical companies fund demonstration projects in selected LMCs for the determination of hormone receptor and HER2/neu status. Limiting the use of trastuzumab to women with localized disease and known HER2/neu-positive status, as suggested by Yarney et al. [13], is a cost-effective approach if resources are available, even with the additional costs of HER2/neu testing. The optimal duration of adjuvant trastuzumab therapy remains undetermined. The FinHer (Finland Herceptin) study indicated that a 9-week period of trastuzumab administration is effective in women with HER2/neu-positive breast cancer [14]. Another trial with 2 arms is comparing 6 months with 1 year of trastuzumab [15]. The Glivec International Patient Assistance Program (GIPAP) provides imatinib (Glivec<sup>®</sup>, Novartis, Basel, Switzerland) at no cost to patients with chronic myelogenous leukemia or gastrointestinal stromal tumors, and to patients in 81 countries, who have no access to Glivec [16]. However, it would be unrealistic to count on pharmaceutical companies for major funding for other drugs.

Potential research questions include the interrupted courses of aromatase inhibitors (AI) that probably would also be effective as continuous therapy after prior tamoxifen and/or AI treatment. The hypothesis is that AI interrupted courses perhaps could enhance response of residual resistant cells [17]. The example of phase I–II trials of low dose gemcitabine in prolonged infusion (of 250 mg and 180 mg/m<sup>2</sup> for 6 and 24 h, respectively) and its encouraging results in responding solid cancers like non-small cell lung cancer, breast, pancreas, and bladder cancers could be further investigated. The explanation lies in the saturation of the enzyme deoxycytidine kinase needed for conversion of gemcitabine into its active form gemcitabine triphosphate, which occurs after short conventional infusion and leaves most of the drug unmetabolized [18–22]. Other interesting pharmacokinetic-based studies include the example that showed that lapatinib taken orally with food and beverage containing CYP3A such as grapefruit juice, and not on an empty stomach as stated on the label, results in increased plasma levels and could reduce the dose and costs of lapatinib by 80% [23].

The use of more oral regimens of several cancer drugs may decrease costs of administration [24–27]. However, the pros and cons need more studies in different communities. The pharmaceutical industry could assist the development of the necessary infrastructure to conduct clinical trials in LMCs

[13]. Successful collaborations could accelerate drug development, testing, and application time spans through enhanced trial subject accrual while offering patients opportunities to receive standard and investigational agents and contributing to oncology-related professional education and training. Conducted with appropriate ethical guidelines and international oversight, such efforts could provide wider and more transparent access to new agents.

### Essential Drugs for Cancer Therapy

The World Health Organization (WHO) proposed 17 essential drugs required for cancer therapy [28], a list that is currently in its 15th revision [29]. Many drugs included in the 'Essential Drugs for Cancer Therapy' list have generic equivalents that offer the possibility of less expensive treatment. However, quality should not be compromised. International efforts and experts needed to assure the quality of generics delivered to LMCs were proposed during a discussion at the annual meeting of the International Network for Cancer Treatment and Research (INCTR), Sao Paulo, 1–4 March, 2007. Such a program could assure that generic drugs used in LMCs provide outcomes comparable to trade name drugs. Quality generics and original drugs, even at slightly higher costs, could be cost-effective and perhaps lessen the need for expensive second line treatment. Initial reservations surrounding my suggestion were about the feasibility on a large scale. However, development and implementation of small scale pilot programs, at the invitation of few selected LMCs, could assess the usefulness and viability of such a program. In the 2007 BHGI meeting, the Systemic Therapy Focus Group urged to assure bioequivalence of generic drugs.

The conventional cancer drugs constitute the basis of BCST. Recent studies provide evidence to support new indications for these drugs. For example, cisplatin has been shown to be useful in the treatment of triple negative (estrogen receptor, progesterone receptor, HER2/neu 0, 1) breast cancer [30]. Varied schedules and modes of administration of the conventional drugs are being explored, like the metronomic use of prolonged, low oral doses of cyclophosphamide and methotrexate as palliative systemic cancer treatment [31].

Recent pharmacogenomic studies suggest that genetic variants of the enzyme CYP2D6 influence the plasma concentration of active tamoxifen metabolites (4-OH tamoxifen and endoxifen) and treatment outcome of breast cancer patients treated with adjuvant tamoxifen [32]. Tamoxifen patients could be classified as poor, intermediate, and extensive metabolizers; CYP2D6 genotypic test results varied in different ethnicities. Europeans tends to have higher extensive metabolizers than Asians [32–35]. Accordingly, CYP2D6 genotyping could open avenues to avoid unnecessary costs of tamoxifen for years. Moreover, strong CYP2D6 inhibitors such as the selective serotonin reuptake paroxetine – used some-

times to decrease hot flashes – should be avoided as co-medication [32]. On the other hand, at ASCO 2007, Punglia et al. [36] presented a bio-mathematical model estimating that the benefit of 5 years of adjuvant tamoxifen in postmenopausal patients may even exceed upfront AI treatment in postmenopausal CYP2D6 wt/wt genotype patients. Genotyping could also be important for tamoxifen chemoprevention and its cost-effectiveness [37].

### Discussion

Innovative strategic approaches are imperative for improving access to systemic therapy as a component of breast cancer control, along with primary prevention, early diagnosis, screening, optimal treatment services and symptom control, and palliation in LMCs [28]. Early detection programs are fruitless without accessible treatment [38]. However, national cancer control programs, international and regional meetings, publications, and treatment guidelines are not enough [36]. Guidelines lagged behind plans for accessibility and affordability of treatment in LMCs [39, 40]. Every region has a unique matrix of contributing factors – geography, culture, socioeconomic status, diet, genetic differences and ancestry, and molecular characteristics that are linked to individual and population differences in cancer risks and responses to therapy and optimal implementation of cancer control activities [41]. However, LMCs have many challenges in common. The cost of anticancer drugs may force policy makers and oncologists in LMCs to treat fewer patients with standard regimens copied from rich countries, and to deny treatment to millions of patients. The question is: Do we allow this tragic option to continue? The alternative option proposed in this paper is to develop scientific approaches for tailored and affordable treatments to a larger population without compromising outcomes.

#### *Potential Components of the Win-Win Initiative*

The Win-Win initiative proposed here is on behalf of ICEDOC's Experts in Cancer without Borders (ICEDOC: International Campaign for Establishment and Development of Oncology Centers; [www.icedoc.org](http://www.icedoc.org)). ICEDOC does not claim in this initiative any sort of leadership or invention. Collaboration, cooperation; coordination, and harmony between key stakeholders are needed. These efforts could be commenced with pilot meetings of a small number of key stakeholders followed by subsequent larger meetings during which strategies and collaborative actions would be devised. A complete list of strategies and associated descriptions is premature and beyond the scope of this paper. However, viable goals and proposals of strategies are offered here with the intent to stimulate additional thoughts among readers.

### Goal 1

The first goal is to devise cost-effective treatment guidelines for breast cancer based on clinical, pathological, and biological factors. An example are the gentyotyping studies of CYP2D6 prior to adjuvant endocrine breast cancer treatment among different ethnic groups and populations before designing protocols of hormonal treatment and chemoprevention. This would identify patients most likely to benefit (or not) from selected treatment modalities [42]. Strategies involve the tailoring of therapeutic protocols to patients based on clinical, pathological, and biological features.

### Goal 2

The second goal is to promote and facilitate the search for methods to lower the costs of novel drugs without compromising therapeutic outcomes and quality of life. Examples are encouraging early results of shorter duration of treatment with trastuzumab [14] and that of low dose prolonged infusion of gemcitabine [18–22]. Pharmacokinetic studies that pursue ways to enhance bioavailability of agents could markedly decrease the required doses and subsequent cost of treatment [23]. Strategies include the support of clinical trial processes to pursue evidence to support less costly and optimal therapeutic efficacy outcomes.

### Goal 3

The third goal is to enhance investigations of innovative combinations, different schedules, and modes of administration of older drugs in LMCs. At present, investigations of essential drugs are rarely featured in international cancer conferences. Stimulation of industry interest in research on essential drugs in LMCs could create a suitable infrastructure of use of novel agents when properly indicated. Strategies involve the encouragement of the development of innovative cancer control strategies and education that include applications and/or trials using essential cancer drugs.

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Cancer research in developing countries remains challenging, owing to inadequate training, the high cost of diagnosis, the need for advanced technologies, and the lack of epidemiological studies [43]. Not only North-South collaboration but also South-South interconnections and cooperation are necessary [44].

## Conclusions and Future Directions

First, the purpose of this publication is to launch the Win-Win initiative proposed by ICEDOC and to create a think tank to foster innovative scientific thoughts aimed at designing cost-effective, accessible, and affordable systemic treatment for breast cancer patients – and subsequently to other cancers – in LMCs. Second, the outcome of the communications and small pilot meetings in the years 2008/2009 would formulate a roadmap for the Win-Win initiative: i) actionable strategies open for contribution, collaboration, and coordinating efforts and ideas; ii) formation of a collaborative task force group directed to increase availability and affordability of systemic cancer therapy in LMCs; iii) a published report in a peer reviewed journal; iv) proposal of pilot projects.

Despite that, the motivation of this ICEDOC initiative is largely humanitarian, but it is based on scientifically derived evidence and reflects a 'win-win' scenario in global cancer control.

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